

EVERYTHING SECRET DEGENERATES:
THE FBI'S USE OF MURDERERS AS INFORMANTS

- I. **Executive Summary**
- II. **Why the Committee Investigated these Matters**
- III. **Joseph Barboza and the Deegan Murder Prosecution: An Extraordinary Failure to Serve the Ends of Justice**

A. Barboza, the Flemmis, and the Deegan Murder Prosecution

- 1. **Joseph "The Animal" Barboza**
- 2. **The Murder of Edward "Teddy" Deegan**
- 3. **Developing the Flemmi Brothers as Informants**
- 4. **The Deegan Murder Prosecution**
 - i. **Barboza's Pretrial Dealings with Federal Officials**
 - ii. **Barboza's Grand Jury Testimony**
 - iii. **Barboza's Testimony Compared to Preexisting Information**
 - iv. **Anthony Stathopoulos and the Deegan Murder Prosecution**
 - v. **Federal Involvement in the Deegan Prosecution**
- 5. **The Failure to Prosecute Raymond Patriarca**
- 6. **Post-Conviction Indications That a Grave Miscarriage of Justice Had Occurred**
- 7. **The Deegan Murder Defendants After Conviction**
 - i. **Joseph Salvati**
 - ii. **Peter Limone**
- 8. **Efforts to Protect Stephen Flemmi After the Deegan Murder Trial**
- 9. **The Misuse of the Flemmi Brothers as Informants: Two Human Perspectives**

B. Interference with State Law Enforcement

- 1. **California**
 - i. **Joseph Barboza's Relocation to California**
 - ii. **The Murder of Clay Wilson**
 - iii. **The Clay Wilson Murder Trial in California**
 - iv. **Joseph Barboza Returns to Prison**
- 2. **Nevada**
- 3. **Oklahoma**
- 4. **Florida**

5. **Massachusetts**
 - i. **Operation Lobster**
 - ii. **The Lancaster Street Garage**
 - iii. **The Howard Johnson's Investigation**
 - iv. **The DEA Investigation**
6. **Connecticut**
7. **Rhode Island**

IV. The Use of James "Whitey" Bulger as An Informant Raised Questions About Whether the FBI Used its Authority to Advance or Protect former Massachusetts State Senate President William Bulger

A. William Bulger's Testimony Before the Committee

1. **FY82 Massachusetts State Budget Line Item**
2. **75 State Street Real Estate Venture**
3. **Massachusetts State Police Trooper Billy Johnson's Encounter with James "Whitey" Bulger at Logan Airport**
4. **William Bulger's Relationship with Former FBI Special Agent and James "Whitey" Bulger's Handler, John Connolly**
5. **William Bulger's January 1995 Telephone Conversation with James "Whitey" Bulger**
6. **FBI Contact with William Bulger and the Bulger Family Concerning James "Whitey" Bulger's Whereabouts**

B. Subsequent Investigation of William Bulger's Testimony

1. **Interview of John Gamel**
2. **Interview of Carl Gustin**
3. **Interview of William Nally**
4. **Interview of Robert Zoulas**
5. **Contact with John O'Donovan**
6. **Contact with Peter Agnes**
7. **Research at Massachusetts State House and Library**

V. Institutional Reluctance to Accept Oversight

A. Congressional Oversight

1. **The Patriarca Microphone Surveillance Logs**
2. **Documents Pertaining to Robert Daddico**
3. **U.S. Attorney's Office Gangland Murder Summaries**

B. Institutional Oversight

C. The Claim of Executive Privilege Over Key Documents

- 1. The Committee's Request for the Documents**
- 2. The President's Claim of Executive Privilege**
- 3. The Justice Department's Shifting Explanations**
 - i. The Administration's Denial that it Was Creating an Inflexible Policy**
 - ii. The Administration's Failure to Compromise with the Committee**
 - iii. The Administration's Misrepresentations Regarding Historical Precedent**
- 4. The Justice Department Finally Provided the Committee with Access to the Subpoenaed Documents**
- 5. The Documents Which Were Withheld Contained Vital Information**

VI. Conclusions and Recommendations

APPENDIX I COMMITTEE CORRESPONDENCE

